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Agenda for a meeting of the Bradford East Area Committee to be held on Thursday, 21 July 2016 at 6.00pm in Committee Room 3 - City Hall, Bradford

Members of the Committee - Councillors

LABOUR	LIBERAL DEMOCRAT	
H Khan	R Ahmed	
Salam	R Sunderland	
Jamil	N Pollard	
Shafiq	Stubbs	
-	J Sunderland	

Alternates:

LIBERAL
DEMOCRAT
Fear
Griffiths
Reid
Stelling
Ward

Notes:

- This agenda can be made available in Braille, large print or tape format on request by contacting the Agenda contact shown below.
- The taking of photographs, filming and sound recording of the meeting is allowed except if Councillors vote to exclude the public to discuss confidential matters covered by Schedule 12A of the Local Government Act 1972. Recording activity should be respectful to the conduct of the meeting and behaviour that disrupts the meeting (such as oral commentary) will not be permitted. Anyone attending the meeting who wishes to record or film the meeting's proceedings is advised to liaise with the Agenda Contact who will provide guidance and ensure that any necessary arrangements are in place. Those present who are invited to make spoken contributions to the meeting should be aware that they may be filmed or sound recorded.
- If any further information is required about any item on this agenda, please contact the officer named at the foot of that agenda item.

Decisions on items marked * are not Executive functions and may not be called in under Paragraph 8.7 of Part 3E of the Constitution.

From: To

Parveen Akhtar City Solicitor

Agenda Contact: Jill Bell Phone: 01274 434580

E-Mail: jill.bell@bradford.gov.uk





A. PROCEDURAL ITEMS

1. ALTERNATE MEMBERS (Standing Order 34)

The City Solicitor will report the names of alternate Members who are attending the meeting in place of appointed Members.

2. DISCLOSURES OF INTEREST

(Members Code of Conduct - Part 4A of the Constitution)

To receive disclosures of interests from members and co-opted members on matters to be considered at the meeting. The disclosure must include the nature of the interest.

An interest must also be disclosed in the meeting when it becomes apparent to the member during the meeting.

Notes:

- (1) Members may remain in the meeting and take part fully in discussion and voting unless the interest is a disclosable pecuniary interest or an interest which the Member feels would call into question their compliance with the wider principles set out in the Code of Conduct. Disclosable pecuniary interests relate to the Member concerned or their spouse/partner.
- (2) Members in arrears of Council Tax by more than two months must not vote in decisions on, or which might affect, budget calculations, and must disclose at the meeting that this restriction applies to them. A failure to comply with these requirements is a criminal offence under section 106 of the Local Government Finance Act 1992.
- (3) Members are also welcome to disclose interests which are not disclosable pecuniary interests but which they consider should be made in the interest of clarity.
- (4) Officers must disclose interests in accordance with Council Standing Order 44.

3. INSPECTION OF REPORTS AND BACKGROUND PAPERS

(Access to Information Procedure Rules – Part 3B of the Constitution)

Reports and background papers for agenda items may be inspected by contacting the person shown after each agenda item. Certain reports





and background papers may be restricted.

Any request to remove the restriction on a report or background paper should be made to the relevant Strategic Director or Assistant Director whose name is shown on the front page of the report.

If that request is refused, there is a right of appeal to this meeting.

Please contact the officer shown below in advance of the meeting if you wish to appeal.

(Jill Bell - 01274 434580)

4. PUBLIC QUESTION TIME

(Access to Information Procedure Rules – Part 3B of the Constitution)

To hear questions from electors within the District on any matter this is the responsibility of the Committee.

Questions must be received in writing by the City Solicitor in Room 112, City Hall, Bradford, BD1 1HY, by mid-day on Tuesday 19 July 2016.

(Jill Bell - 01274 434580)

B. BUSINESS ITEMS

5. PETITION - KERSHAW STREET, BRADFORD

Moor

The Strategic Director of Regeneration will submit **Document "E"** which considers a petition requesting the introduction of traffic calming on Kershaw Street, Bradford.

Recommended -

- (1) That no action be taken on the request for traffic calming on Kershaw Street.
- (2) That the petitioner be informed accordingly.

(Environment and Waste Management Overview and Scrutiny Committee)

(Andrew Smith – 01274 434674)





6. STANLEY ROAD, BRADFORD - DEVELOPER TRAFFIC REGULATION ORDER

Bolton and Undercliffe 7 - 12

The Strategic Director of Regeneration will submit **Document "F"** which seeks to inform members of a Traffic Regulation Order for Stanley Road, Bradford associated with a planning approval.

Recommended -

- (1) That members note the approved Traffic Regulation Order on Stanley Road as detailed on drawing No. TDG/THS/103303/CON-1A, attached as Appendix 1 of Document "F".
- (2) That any valid objections to this Traffic Regulation Order are reported to this Area Committee for consideration or, in the event of there being no objections, the Traffic Regulation Order be implemented as advertised.

(Environment and Waste Management Overview and Scrutiny Committee)

(Andrew Smith – 01274 434674)

7. STREET LIGHTING COLUMN REPLACEMENT PROGRAMME

13 - 22

The Strategic Director of Regeneration will submit **Document "G"** which seeks to advise the Area Committee regarding the replacement of street lighting columns determined as non compliant and the subsequent recommendations as to how the West Yorkshire Local Transport Plan Funding allocation is most effectively utilised.

Recommended -

That the Priority 1 street lighting column replacement schemes listed in Table A of Appendix 1 of Document "G" be implemented.

(Environment and Waste Management Overview and Scrutiny Committee)

(Allun Preece – 01274 434019)

8. BRADFORD LOCAL PLAN PROGRAMME UPDATE AND IMPLICATIONS FOR BRADFORD EAST

23 - 32

The Strategic Director of Regeneration will submit **Document "H"** which sets out the work to put in place an up to date Local Plan for the Bradford district with specific focus on the Core Strategy and the Allocations Development Plan Document and the implications for the Bradford East area.





Recommended -

That the report be noted.

(Environment and Waste Management Overview and Scrutiny Committee)

(Andrew Marshall – 01274 434050)

9. PARKS & GREEN SPACES SERVICE ANNUAL REPORT

33 - 42

The Strategic Director of Environment and Sport will submit the annual report for the Parks & Green Spaces Service (**Document "I"**) which reviews activity during the past year and also considers the significant issues that will have an effect over the coming 12 months with options where appropriate for future service delivery.

Recommended -

That the content of Document "I" be noted, in particular the bowls club agreement and the outcome following consultation around the flower bed provision.

(Environment and Waste Management Overview and Scrutiny Committee)

(lan Wood – 01274 432648)

10. ANNUAL UPDATE ON ROAD SAFETY IN BRADFORD EAST

43 - 54

The Strategic Director of Regeneration will submit **Document "J"** which seeks to update Members on current casualty levels and trends in Bradford East and on the Road Safety education, training and publicity initiatives aimed at reducing these casualties.

Recommended -

- (1) That the information in respect of casualty trends and Road Safety activities in Bradford East be noted.
- (2) That the Bradford East Area Committee continues to support the evidence based approach to determine Road Safety priorities.

(Environment and Waste Management Overview and Scrutiny Committee)

(Sue Snoddy – 01274 437409)

THIS AGENDA AND ACCOMPANYING DOCUMENTS HAVE BEEN PRODUCED, WHEREVER POSSIBLE, ON RECYCLED PAPER







Agenda Item 5/



Report of the Strategic Director, Regeneration to the meeting of Bradford East Area Committee to be held on 21 July 2016.

Subject:

Е

PETITION - KERSHAW STREET, BRADFORD

Summary statement:

This report considers a petition requesting the introduction of traffic calming on Kershaw Street, Bradford.

Ward: 6 Bradford Moor

Mike Cowlam Strategic Director Regeneration

Regeneration, Planning and Transport

Report Contact: Andrew Smith

Overview & Scrutiny Area:

Principal Engineer Phone: (01274) 434674

Environment and Waste Management

E-mail: andrew.smith@bradford.gov.uk





Portfolio:

1.0 SUMMARY

1.1 This report considers a petition requesting the introduction of traffic calming on Kershaw Street, Bradford.

2.0 BACKGROUND

Petition : Kershaw Street (69 signatures)

- 2.1 The petitioners are requesting the Council to calm traffic on Kershaw Street, Bradford. A copy of the petition is attached as Appendix 1.
- 2.2 Kershaw Street is approximately 7 metres wide with existing brick paved strips across the road. It is partly industrial and partly residential with 22 residential properties. Five residents of Kershaw Street signed the petition, the majority of the other signatures are from the surrounding area. Kershaw Street forms part of a through route between Leeds Road and Dick Lane. A location plan is attached as Appendix 2.
- 2.3 A radar speed check was undertaken on Kershaw Street on 24 May 2016. The average recorded speed was 21.3mph. 85% of traffic was travelling at or below 25mph.
- 2.4 There have been no recorded road injuries on Kershaw Street in the last 5 years.
- 2.5 As part of the City Connect cycling project a new 20mph speed limit zone has been created in Bradford Moor either side of Leeds Road. Kershaw Street is included within this area zone. The recorded speeds are considered to be low enough for the 20mph speed limit to be self-enforcing, without additional physical traffic calming measures.

3.0 OTHER CONSIDERATIONS

3.1 Local ward members have been consulted and no comments have been received.

4.0 FINANCIAL AND RESOURCE APPRAISAL

4.1 There are no financial or resource implications arising from this report.

5.0 RISK MANAGEMENT AND GOVERNANCE ISSUES

5.1 There are no risks arising from this report.

6.0 LEGAL APPRAISAL

6.1 There are no legal issues arising from this report.

7.0 OTHER IMPLICATIONS

7.1 **EQUALITY & DIVERSITY**

There are no equality and diversity implications arising from this report.

7.2 SUSTAINABILITY IMPLICATIONS

There are no sustainability implications arising from this report.

7.3 GREENHOUSE GAS EMISSIONS IMPACTS

There is no impact on the Council's own and the wider District's carbon footprint and emissions from other greenhouse gasses arising from this report.

7.4 COMMUNITY SAFETY IMPLICATIONS

There are no community safety implications of this report.

7.5 HUMAN RIGHTS ACT

None

7.6 TRADE UNION

None

7.7 WARD IMPLICATIONS

Ward Members have been consulted on the petition.

7.8 AREA COMMITTEE WARD PLAN IMPLICATIONS

None

8.0 NOT FOR PUBLICATION DOCUMENTS

8.1 None

9.0 OPTIONS

9.1 Members may propose an alternative course of action from that recommended; in which case they will receive appropriate guidance from officers.

10.0 RECOMMENDATIONS

- 10.1 That no action be taken on the request for traffic calming on Kershaw Street
- 10.2 That the petitioner be informed accordingly.

Report to the Bradford East Area Committee

11.0 APPENDICES

- 11.1 Appendix 1 Kershaw Street, Bradford Petition.
- 11.2 Appendix 2 Kershaw Street, Bradford Location Plan.

12.0 BACKGROUND DOCUMENTS

12.1 City of Bradford Metropolitan District Council File Ref: TDG/THS/48233.

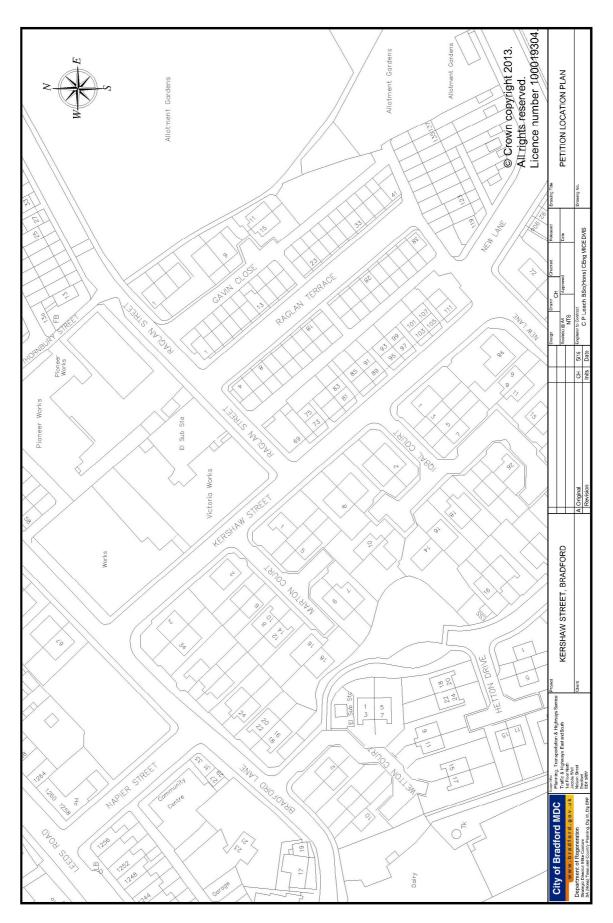
Petition to Bradford Council

Date: 06/01/2016 **Petition Organiser:**

Address:

We, the undersigned, petition council to calm traffic on Kershaw Street, BD3 8NR

Name	Address	Signature





Report of the Strategic Director, Regeneration to the meeting of Bradford East Area Committee to be held on 21 July 2016.

Subject:

F

STANLEY ROAD, BRADFORD - DEVELOPER TRAFFIC REGULATION ORDER

Summary statement:

This report seeks to inform members of a Traffic Regulation Order for Stanley Road, Bradford associated with a planning approval.

Ward: 4 Bolton and Undercliffe

Mike Cowlam Strategic Director Regeneration

Regeneration, Planning and Transport

Report Contact: Andrew Smith

Overview & Scrutiny Area:

Principal Engineer Phone: (01274) 434674

Environment and Waste Management

E-mail: andrew.smith@bradford.gov.uk





Portfolio:

1.0 SUMMARY

1.1 This report seeks to inform members of a Traffic Regulation Order for Stanley Road, Bradford associated with a planning approval.

2.0 BACKGROUND

- 2.1 Planning permission has been granted for a new retail development on land adjacent to Stanley Road, Bradford. A condition of the planning approval is the introduction of a Traffic Regulation Order for waiting restrictions on part lengths of Stanley Road. The waiting restrictions are required to ensure traffic flows freely on Stanley Road and that sight lines are kept clear of parked vehicles at the proposed entrances to the site. The proposals will also maintain unhindered access to the site and other businesses in the area and ensure that road safety is maintained.
- 2.2 The proposed extent of the no waiting at any time restrictions is shown on drawing No. TDG/THS/103303/CON-1A, attached as Appendix 1.
- 2.3 Delegated powers approval to prepare and advertise the Traffic Regulation Order has already been obtained. However if there are any valid objections arising from the formal advertisement of the Order, these will be reported to this Area Committee for consideration.

3.0 OTHER CONSIDERATIONS

3.1 Local ward members and the emergency services have been consulted. No comments have been received.

4.0 FINANCIAL AND RESOURCE APPRAISAL

4.1 The estimated cost of the proposal is £7,000. All scheme promotion and implementation costs will be met by the developer.

5.0 RISK MANAGEMENT AND GOVERNANCE ISSUES

5.1 The proposed Traffic Regulation Order has been deemed necessary for reasons of highway safety. A failure to make best endeavours to implement the Traffic Regulation Order may jeopardise this.

6.0 LEGAL APPRAISAL

6.1 The options contained in this report are within the Councils powers as Highway Authority and Traffic Regulation Authority.

7.0 OTHER IMPLICATIONS

7.1 **EQUALITY & DIVERSITY**

Due regard has been given to Section 149 of the Equality Act when determining the proposals in this report.

7.2 SUSTAINABILITY IMPLICATIONS

There are no sustainability implications arising from this report.

7.3 GREENHOUSE GAS EMISSIONS IMPACTS

There is no impact on the Council's own and the wider District's carbon footprint and emissions from other greenhouse gasses arising from this report.

7.4 COMMUNITY SAFETY IMPLICATIONS

The introduction of the waiting restriction will be beneficial in terms of road safety.

7.5 HUMAN RIGHTS ACT

None

7.6 TRADE UNION

None

7.7 WARD IMPLICATIONS

Ward Members have been consulted on the proposed Traffic Regulation Order.

7.8 AREA COMMITTEE WARD PLAN IMPLICATIONS

The implementation of the Traffic Regulation Order supports priorities within the Bolton & Undercliffe Ward Plan 2015-16.

8.0 NOT FOR PUBLICATION DOCUMENTS

8.1 None

9.0 OPTIONS

9.1 None

10.0 RECOMMENDATIONS

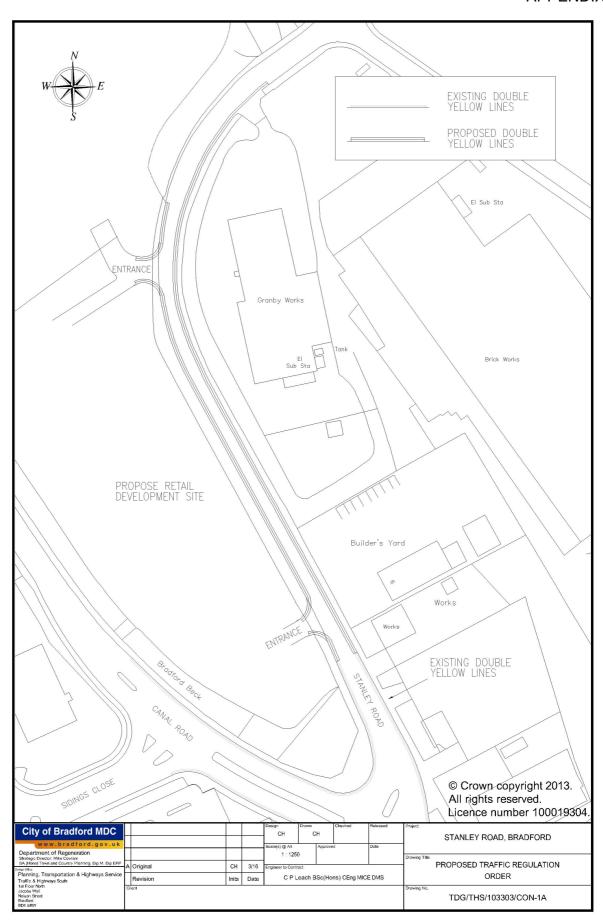
- 10.1 That members note the approved Traffic Regulation Order on Stanley Road as detailed on drawing No. TDG/THS/103303/CON-1A, attached as Appendix 1.
- 10.2 That any valid objections to this Traffic Regulation Order are reported to this Area Committee for consideration or, in the event of there being no objections, the Traffic Regulation Order be implemented as advertised.

11.0 APPENDICES

11.1 Appendix 1 – Drawing No. TDG/THS/103303/CON-1A.

12.0 BACKGROUND DOCUMENTS

12.1 City of Bradford Metropolitan District Council File Ref: TDG/THS/103303.







Report of the Strategic Director, Regeneration to the meeting of Bradford East Area Committee on 21st July 2016

G

Subject: Street Lighting Column Replacement Programme

Summary statement: This report seeks to advise the Area Committee regarding the replacement of street lighting columns determined as non compliant and the subsequent recommendations as to how the West Yorkshire Local Transport Plan Funding allocation is most effectively utilised.

Mike Cowlam Strategic Director Regeneration

Report Contact: Allun Preece

Phone: 01274 434019

E-mail: allun.preece@bradford .gov.uk

Portfolio:

Environment and Sustainability

Overview and Scrutiny Area:

Environment and Waste Management





1.0 SUMMARY

1.1 This report seeks to inform the Area Committee of the requirement to replace street lighting columns that have been identified as non-compliant. That is, they are in need of urgent replacement due their age and condition based upon the findings of inspections carried out during reactive maintenance visits.

2.0 BACKGROUND

- 2.1 An essential part of the maintenance of the street lighting assets is to carry out visual inspection of each column, which provides valuable information as to the condition of the unit, specifically the structural integrity of the column.
- 2.2 Many of the steel columns were installed over 30 years ago and although a programme of external painting has prevented the columns from corroding on the outside the inside remains unprotected, and is therefore vulnerable.
- 2.3 There are also a significant number of concrete columns that are in excess of 30 years old which are prone to cracking as a result of corrosion to the steel reinforcing bars inside the columns which also require replacement when identified as non compliant.

3.0 OTHER CONSIDERATIONS

- 3.1 When replacing life expired columns the most effective means is to replace on a scheme basis therefore not only replacing the columns but also improving the lighting to modern standards.
- 3.2 All new lighting installed as part of the column replacement programme is now energy efficient LED lighting saving around 50% of the energy used based on the energy consumption of the previous equipment, the new units can also be preprogrammed to reduce the lighting levels outside peak periods

4.0 FINANCIAL AND RESOURCE APPRAISAL

- 4.1 The funding required for the Priority 1 schemes in Appendix 1 is estimated as £70,509 which is allocated to the Bradford East Area Committee.
- 4.2 The total West Yorkshire Local Transport Plan budget allocated to the Council by the Department for Transport is £388,000. This has been split between the Area Committees to deal with the Priority 1 column replacement schemes based upon the value of the estimates.

5.0 RISK MANAGEMENT AND GOVERNANCE ISSUES

5.1 There are no risk management and governance issues

6.0 LEGAL APPRAISAL

6.1 The Council has a power under Section 97 of the Highways Act 1980 to provide and maintain street lighting columns.

7.0 OTHER IMPLICATIONS

When lighting is replaced as a whole street or scheme there may be some columns that have been previously replaced as a result of accident damage or maintenance replacements, these columns are either designed around wherever possible for retaining in situ or carefully removed for re-use for reactive maintenance.

7.1 EQUALITY AND DIVERSITY

7.1.1 There are no equal rights implications at this time

7.2 SUSTAINABILITY IMPLICATIONS

- 7.2.1 Galvanised steel street lighting columns are recyclable when replaced on reaching the end of their design life which is likely to be in excess of 50 years; modern lanterns are constructed so that over 90% of the materials can also be recycled.
- 7.2.2 LED lanterns have an anticipated life in excess of 100,000 hours, which equates to around 25 years dramatically reducing the maintenance requirements when compared to traditional light sources.

7.3 GREENHOUSE GAS EMISSIONS IMPACTS

Modern street lighting equipment is considerably more energy efficient than older apparatus, and when using variable lighting levels along with white light can significantly reduce the energy consumption and CO² emissions.

7.4 COMMUNITY SAFETY IMPLICATIONS

7.4.1 Street lighting is a highly visible front line service. Good street lighting provides a vital function during the hours of darkness, protecting people and property and enhancing the night-time environment. Effective street lighting deters criminal activity and reduces road accidents.

7.5 HUMAN RIGHTS ACT

7.5.1 There are no direct Human Rights implications arising from the recommendations below.

7.6 TRADE UNION

7.6.1 There are no Trade Union implications in this item

7.7 WARD IMPLICATIONS

7.7.1 Priority 1 Schemes in Appendix 1 are within Bolton and Undercliffe and Bowling and Barkerend Wards

8 NOT FOR PUBLICATION DOCUMENTS

8.1 There is no restriction on the publication of this report.

9.0 OPTIONS

- 9.1 Members are asked to consider implementing the schemes listed in Table A of Appendix 1 which are prioritised with Priority 1 (being the schemes requiring the most urgent replacement as identified by site surveys). Designs and detailed estimates have been prepared for these schemes, a copy of these design is in Appendix 2.
- 9.2 Members may choose to implement column replacement schemes from Table B in Appendix 1, budget estimates have been prepared for these schemes. However, it may be necessary to remove any non compliant columns for safety reasons should they not be replaced in this financial year

10.0 RECOMMENDATIONS

10.1 That the Priority 1 street lighting column replacement schemes listed in Table A of Appendix 1 of the report be implemented.

11.0 APPENDICES

- 11.1 Appendix 1 Column Replacement Schemes for Area Committee consideration
- 11.2 Appendix 2 Designed schemes for consideration.

12.0 BACKGROUND DOCUMENTS

None.

Appendix 1 Column Replacement Schemes for Area Committee consideration

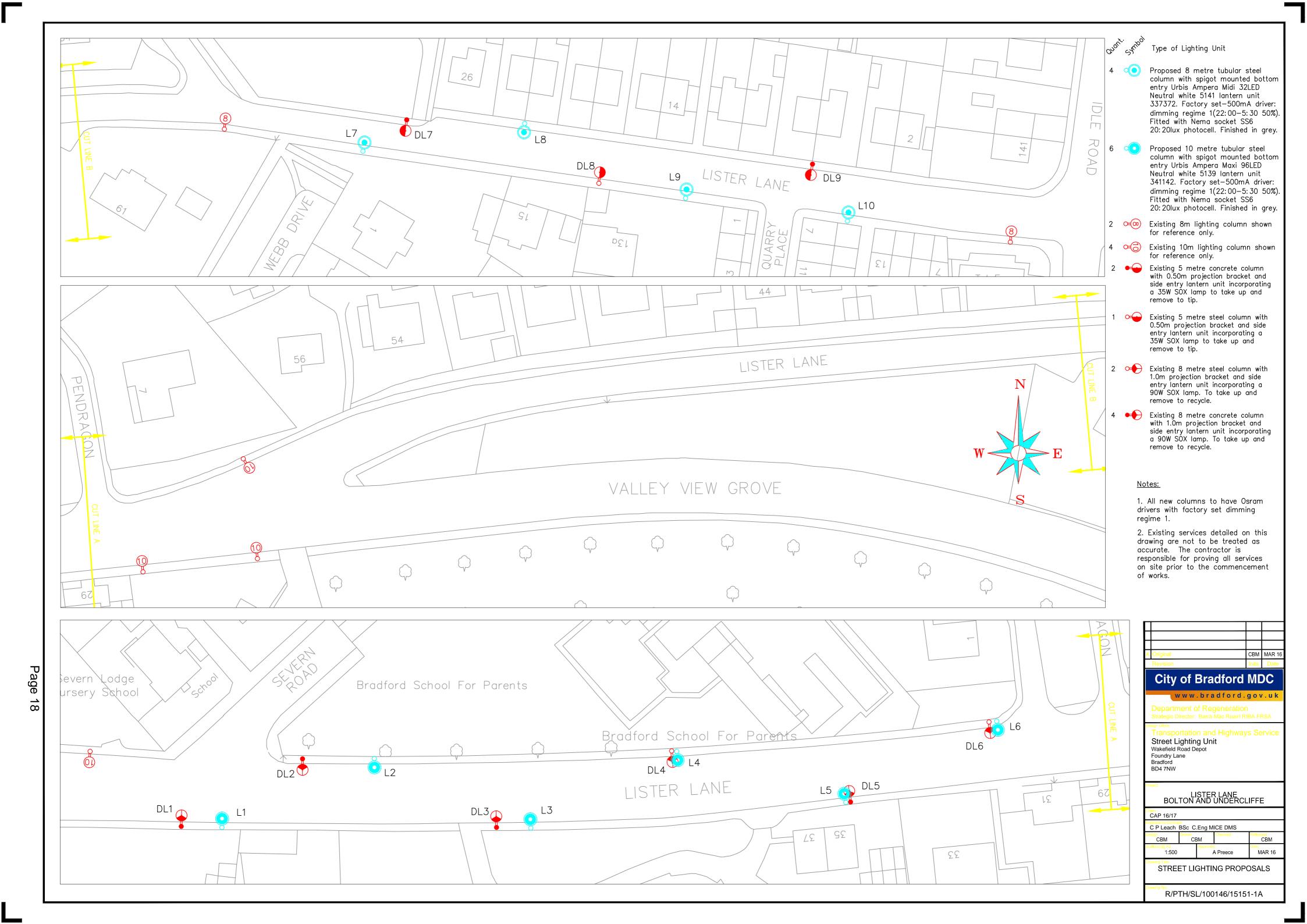
Table A - Priority 1 Schemes

Ward	Priority	Road	Estimate
Bolton and Undercliffe	1	Lister Lane	£22,477
Bolton and Undercliffe	1	Northcote Road	£11,824
Bowling and Barkerend	1	New Lane, Tyersal	£36,208
		•	
Total			£70,509

Table B - Other Schemes

Ward	Priority	Road	Estimate
Bolton and Undercliffe	2	Ashbourne Crescent	£9,653
Total			£9,653

Appendix 2 Designs for consideration (see following page)







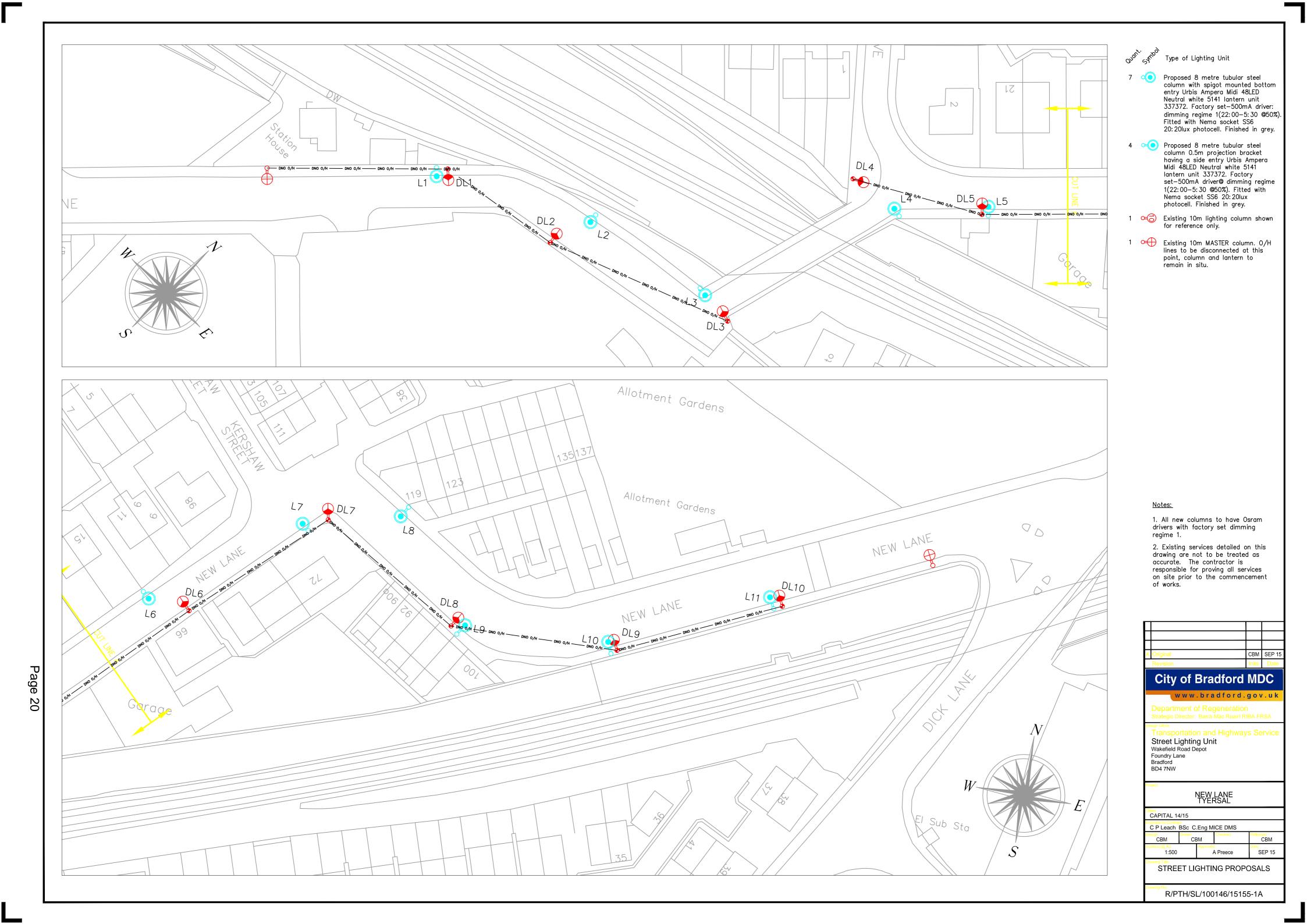
STREET LIGHTING PROPOSALS

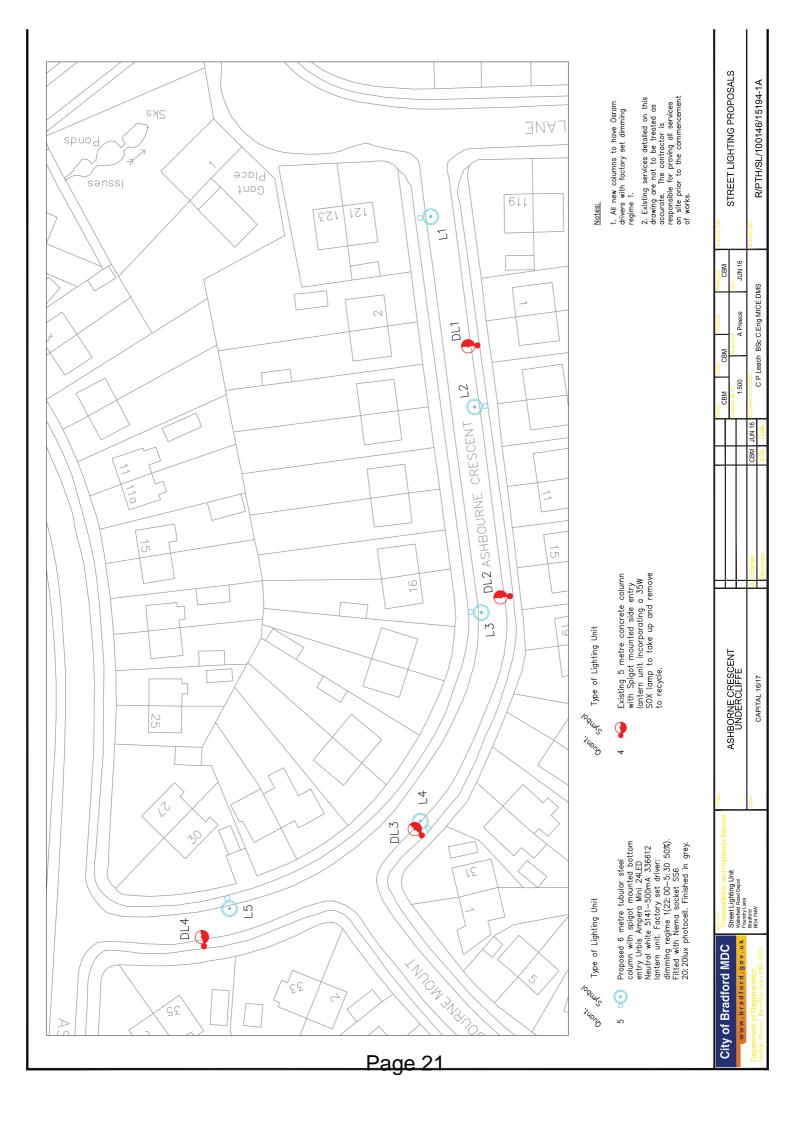
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Report of the Strategic Director Regeneration to the meeting of Bradford East Area Committee to be held on 21st July 2016.

Subject: Bradford Local Plan programme update and implications for **Bradford East**

Н

Summary statement:

The report sets out the work to put in place an up to date Local Plan for the Bradford district with specific focus on the Core Strategy and the Allocations Development Plan Document and the implications for the Bradford East area.

Julian Jackson Assistant Director Planning Transportation and Highways

Report Contact: Andrew Marshall Phone: (01274) 434050

E-mail: Andrew.marshall@bradford.gov.uk

Portfolio:

Regeneration, Planning and Transport

Overview & Scrutiny Area:

Environment and Waste Management





1. SUMMARY

1.1 The report sets out the work to put in place an up to date Local Plan for the Bradford district with specific focus on the Core Strategy and the Allocations Development Plan Document and the implications for Bradford East.

2. BACKGROUND

- 2.1 In accordance with the Planning & Compulsory Purchase Act 2004 and National Planning Policy Framework (NPPF), the Council is in the process of preparing an up to date local plan for the Bradford District. The local plan will ultimately supersede the current Replacement Unitary Development Plan (as saved by the Secretary of State Oct 08). It will set out the policies against which development proposals are tested as well as allocating land for homes, economic development and supporting infrastructure, as well as, reviewing other local designations such as open space and heritage assets etc.
- 2.2 The district has made significant progress in putting in place a new local plan. The key elements are set out below together with the current position and future programme and an outline of any specific implications for Bradford East area, as well as the national policy context.

National Policy

- 2.3 National policy as set out in the National Planning Policy Framework (NPPF) published in 2012 reinforces a plan led system and re-emphasises the need for up to date and robust local plans to be put in place to plan positively for development and change and specifically boost housing delivery and support economic development while supporting sustainable development. This approach is enshrined into the presumption in favour of sustainable development.
- 2.4 The NPPF includes a new presumption in favour of sustainable development. For Local Plans this means that:
 - Local planning authorities should positively seek opportunities to meet the development needs of their area;
 - Local Plans should meet objectively assessed needs, with sufficient flexibility to adapt to rapid change, unless:
 - Any adverse impacts of doing so would significantly and demonstrably outweigh the benefits, when assessed against the policies in the NPPF taken as a whole; or
 - Specific policies in the NPPF indicate development should be restricted.
- 2.5 The NPPF is supported by further National Planning Policy Guidance (NPPG) which is internet based and sets out details on the implementation of the national guidance including procedural guidance for preparation of local plans.





- 2.6 The Planning & Compulsory Purchase Act 2004 as amended by the Localism Act and more recent the Planning and Housing Act 2016, provides the Legal basis for the preparation of the statutory development plan. This is supplemented by detailed regulations in particular Town and Country Planning (Local Planning) (England) Regulations 2012. The Development plan process is made up of 5 main stages:
 - Stage 1 Initial Evidence gathering
 - Stage 2 Initial Consultation on issues/options & evidence gathering (reg18)
 - Stage 3 Publication and Submission (Reg 17, 19 and 22)
 - Stage 4 Examination (Reg 23-24)
 - Stage 5 Adoption (Reg 26)

A Local Plan for the Bradford District

- 2.7 The Council is committed to produce the following suite of Development Plan Documents. These are set out in the Local Development Scheme approved by Executive July 2014. The documents to be prepared are:
 - Core Strategy
 - Allocations Development Plan Document (DPD)
 - Bradford City Centre Area Action Plan (AAP)
 - Shipley and Canal Road Corridor Area Action Plan (AAP)
 - Waste Management Development Plan Documents (DPD)
- 2.8 The Core Strategy provides the spatial vision and objectives for the District to 2030 and includes strategic policies to inform future development proposals, Development Plan Documents and investment decisions. The other Development Plan documents are required to conform to and implement the Core Strategy's policies and its spatial vision. This includes allocating sites / land to meet the development targets set out in the Core Strategy
- 2.9 The Core Strategy was approved for submission to the government for examination by Full Council in December 2013 which was then followed by its publication for formal representations. The Core Strategy and the representations were submitted to the Government in December 2014. The appointed Inspector held hearings in March 2015 into a number of matters and issues. Following the hearings further changes to the plan were considered necessary to ensure the core strategy would be sound (in line with national guidance, justified, effective and positively prepared) and capable of adoption. These main modifications were published in November 2015 for representations. The Inspector held a number of further hearings in May 2016 to consider a limited number of matters raised through the representations to the main modifications. A further set of very limited changes were proposed to the main modifications following these hearings. The Inspector is now finalising his report which is anticipated to be with the Council in late summer. The Inspectors report will then be considered by Executive and Full Council with a view to adopting depending on the recommendations from the Inspector.
- 2.10 Area Action Plans for Bradford City Centre and Shipley and Canal Road Corridor are in preparation in order to:





- Deliver planned growth areas;
- Stimulate regeneration;
- Focus the delivery of area based regeneration initiatives, and
- Reduce the need for green field and green belt development in other parts of the district.
- 2.11 The Waste Management DPD sets out the planning framework for managing the District's waste in a sustainable manner. It includes policies and allocations for the management of waste in line with the national waste strategy and relevant European regulations. It deals with all types of waste including municipal.
- 2.12 The two Area Action Plans together with the waste DPD were approved by Full Council and have been submitted to government for examination with hearings anticipated to take place in the autumn.
- 2.13 The Allocations DPD will allocate land to meet housing needs as well as jobs in line with the scale and distribution set out in the Core Strategy. It will also set out the detailed approach to key green infrastructure, such a recreation open space and playing pitches, amongst other things. It will also reserve land for any required infrastructure such as new schools. The Council has commenced work on the Allocations DPD with evidence gathering and the publication in May a series of documents and information to start testing issues and options. This first stage of consultation concerns the key issues and questions that the Plan needs to deal with and runs for a period of 10 weeks closing on 19 July.
- 2.14 For the issues and options consultation, the Council produced a number of documents including a report setting out the proposed scope and content of the plan, a call for evidence, a site assessment methodology and sub area background papers.
- 2.15 Some of these documents contained lists of the current possible available development site options in each settlement together with maps which show the areas currently protected for greenspaces. These documents were complemented with an Interactive map which more clearly identifies the sites and allowed the public to make comments electronically. The Council are also inviting the submission of any further sites which the public land owners of developers wish to see considered for allocation in the new Plan.
- 2.16 The Localism Act introduced new tools which could be used by local communities to inform development locally. These include the opportunity to prepare Neighbourhood Plans which, following a referendum could become part of the Local Plan. Neighbourhood plans can only be used to positively support development and are required to be in line with the policies within the Local Plan. At present a large number of Parish Councils are at the early stages of preparing a neighbourhood plan for their areas. Where there is no Parish Council a Neighbourhood Forum which met the legal and regulatory requirements would need to be set up in order to be able to prepare a Neighbourhood plan. There are currently no neighbourhood plans being prepared within the Bradford East Area.





3. OTHER CONSIDERATIONS

Core Strategy implications for Bradford East

- 3.1 The Core Strategy sets out the spatial vision to 2030 and supporting plan objectives, together with the Strategic Core Policies. The Strategic Core policies then set out the key policy elements in support of the vision. The subsequent policies then provide more detail on how these will be achieved. The Strategic Core Policies cover the following broad areas:
 - Overall approach and key spatial priorities
 - Climate change and resource use
 - Working together
 - Hierarchy of settlements
 - Location of development
 - Green infrastructure
 - Green belt
 - Zones of influence for the South Pennine Moors SPA
 - Making great places through good design
- 3.2 The overall approach seeks to ensure that the district's needs are met in a sustainable way. The plan establishes a housing requirement to 2030 of 42,100 dwellings which is a significant step up from the scale of development in the RUDP and from the levels of development currently being delivered. The plan also looks to allocate a supply of 135 hectares of new employment land.
- 3.3 The core policies establish a settlement hierarchy which focuses the development within the more sustainable locations and settlements which can grow in a sustainable way. The majority of housing development is focused within the City of Bradford (27,750) which is broken into a number of sub areas. The housing apportionment as proposed to me modified is as follows:

Bradford City Centre 3,500 Bradford NE 4,400
Canal Road 3,100 Bradford SW 5,500
Shipley 750 Bradford NW 4,500

Bradford SE 6,000

- 3.4 The two area action plans allocate sites for 6,600 dwellings with the rest left to the allocations DPD to determine.
- 3.5 The Core Strategy includes sub-area policies. These relate to the following broad areas:
 - City of Bradford, including Shipley and Lower Baildon
 - Airedale
 - Wharfedale
 - South Pennine Towns and Villages





- 3.6 These polices set out the scale and broad distribution for development and change (homes and jobs) within each sub area including settlements, together with how key environmental assets, both built and natural, will be managed. It also seeks to identify key areas of infrastructure, in particular transport, which will require improvement in support of the development strategy and other investment priorities. They include a supporting sub area spatial vision for each place by 2030.
- 3.7 Policy BD1 Criterion C (2) as proposed to be modified states:

'North East Bradford, will see the creation of 4,400 new homes with associated community facilities, in particular open space and recreation facilities. The new homes will be delivered by a mix of sites but will include some local green belt changes in sustainable locations. A new high quality employment opportunity including research and development and commercial enterprise will be located at Apperley Bridge (complemented by a new railway station and improvements to the Harrogate Road / New Line Junction). Walking and cycling networks will be enhanced including the upgrading of the canal towpath between North Bradford and Leeds.'

- 3.8 The Core Strategy also contains more detailed thematic policies. These are organized into three themes, namely Planning for Prosperity (economic development, town centres, and retail), Planning for People (homes) and Planning for Place (Including environment, biodiversity and heritage).
- 3.9 The core Strategy is supported by a range of technical evidence and supporting appraisals which provide more detailed information and data which has been used to justify the chosen policies and approach. These contain evidence which will provide the start point for the more detailed assessment and choice of sites but will be supplemented as required as part of the allocations work.
- 3.10 The Local Infrastructure Plan has been produced in line with NPPF in order to consider through out the preparation of the Local plan the implications for a wide range of Infrastructure. This will continue to be regularly updated in consultation providers in order to try to align infrastructure investment with development.

Allocations Implications for Bradford East

- 3.11 The Allocations Issues and options consultation set out in the sub area report for the Bradford urban area the planning context for the city and divided it up into a number of lower level areas which corresponded to the areas set out in the Core Strategy. This includes a section in relation to Bradford North East and a corresponding schedule of potential sites. The sites are drawn from a range of sources including SHLAA which itself contains sites from sources such as new sites submitted by landowners, sites with permission and undeveloped sites from the employment land register. The Allocations consultation also sets out a number of consultation questions linked to the material and scope of the document.
- 3.12 The housing apportionment for Bradford North East is 4,400 which will include the need for some change to the green belt to accommodate the scale of development. There would also likely to be a need to change the green belt to support economic development linked to the potential site at the former filter beds at Esholt Water





Treatment Works at Apperley Bridge.

3.13 Following the consultation on issues and options the Council will undertake further technical work and appraisal of the sites and designations taking into account the comments and evidence submitted at this first stage consultation. A preliminary allocations plan will be produced for consultation in the first part of next year. This will set out the preferred sites and evidence as well as the options/sites not proposed and reasons. This stage 2 consultation will involve appropriately target and proportionate community based engagement. This will then enable the Council to finalise the allocations plan and seek approval of Council to submit to examination following a final period for representations.

4. FINANCIAL & RESOURCE APPRAISAL

4.1 The preparation of the Local Plan is undertaken by the Planning and Transport Strategy Service, which is funded from within the Department's resources, supported by one off corporate growth payments to cover abnormal costs of consultation and engagement, Technical studies and examination cost.

5. RISK MANAGEMENT AND GOVERNANCE ISSUES

5.1 There are risks to the Council as a result of not having an up to date Local Plan. These include uncertainty for decision making and potential costs from successful appeals.

6. LEGAL APPRAISAL

6.1 The local plan is prepared in line with the appropriate, legislation (UK and EU), regulations and guidance, in particular the Planning and Compulsory Purchase Act 2004 as amended by the Localism Act.

7. OTHER IMPLICATIONS

7.1 EQUALITY & DIVERSITY

The consultation on the local plan is undertaken in line with the Statement of Community Involvement (SCI), which sets out how the Council will seek to engage the community in the preparation of development plan documents. In order to achieve this it seeks to set a framework to ensure representative and inclusive involvement and engagement at all stages of document preparation. Particular consideration is given in the document to hard to reach groups. In addition the local plan documents are subject to an Equality Impact Assessment.

7.2 SUSTAINABILITY IMPLICATIONS

All Local Plan development plan documents are required to be subject to Sustainability Appraisal (SA) including Strategic Environmental Appraisal (SEA) at all key stages. The SA seeks to assess the likely impacts of the policies and





proposals of the relevant plan.

7.3 GREENHOUSE GAS EMISSIONS IMPACTS

The Local Plan is subject to sustainability appraisal throughout its development, which identifies the likely impacts of the plan and where appropriate any mitigation to manage any negative impacts. Climate change is identified within the Core Strategy as a key issue and is covered by several policies which seek to reduce greenhouse gas emissions and also manage the potential impacts of climate change.

The consultation and engagement plan will seek to use sustainable means and locations as far as practicable.

7.4 COMMUNITY SAFETY IMPLICATIONS

There are no community safety implications.

7.5 HUMAN RIGHTS ACT

The SCI sets out how all individuals can have their say on the development plan documents. Anyone who is aggrieved by a development plan document as submitted has a right to be heard at an independent examination.

7.6 TRADE UNION

There are no Trade Union implications.

7.7 WARD IMPLICATIONS

The local plan relates to the whole District and affects all wards.

7.8 AREA COMMITTEE ACTION PLAN IMPLICATIONS (for reports to Area Committees only)

The report above sets out the key implications for Bradford East.

8. NOT FOR PUBLICATION DOCUMENTS

None.

9. OPTIONS

9.1 The report is brought at the request of the Committee for information.





10. RECOMMENDATIONS

10.1 The Committee is recommended to note the contents of the report.

11. APPENDICES

None

12. BACKGROUND DOCUMENTS

- 12.1 Local Development Scheme (July 2014)
- 12.2 Publication Draft Core Strategy
- 12.3 Allocations Issues and Options consultation (May 2016)
- 12.4 National Planning Policy Framework









Report of the Director of Environment & Sport to the meeting of the Bradford East Area Committee to be held on Thursday 21 July 2016.

Subject:

Parks & Green Spaces Service Annual Report

Summary statement:

The annual report for the Parks & Green Spaces Service reviews activity during the past year and also considers the significant issues that will have an effect over the coming 12 months with options where appropriate for future service delivery.

Steve Hartley Strategic Director Environment and Sport

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Portfolio:

Environment and Sport

Overview & Scrutiny Area:

Environment and Waste Management





1. SUMMARY

The Council's Executive on 9 October 2012 identified the Parks & Green Spaces Service to report to Area Committees through the devolution agenda.

The annual report for the Parks & Green Spaces Service reviews activity during the past year and also considers the significant issues that will have an effect over the coming 12 months with options where appropriate for future service delivery

2. BACKGROUND

2.1 The Parks & Green Spaces Service

Currently sits in the Sport and Leisure Service, which is part of the Environment & Sport Department and the main function is the management and maintenance of the district's parks and green spaces. The area of land managed by the section totals over 1,000 hectares of parks/grassed areas and around 850 hectares of woodland.

In total, utilising its 75 permanent gardeners, the service manages, develops and maintains 36 parks, of which 5 have achieved Green Flag status, 115 recreational spaces (which include football, rugby, cricket, tennis and bowls facilities) and 276 play areas. Property responsibility is also held for over 50 pavilion/changing rooms, 20 lodges and 5 cafes.

The service provides support to community, voluntary and friends of groups whilst coordinating all sporting fixtures on playing fields within the service remit.

This service includes the following operational activities managed and delivered within Bradford East Area:

- Management and development of sites including parks, buildings, sports provision and community events
- Maintenance of Parks and recreation grounds
- Maintenance of sports pitches and bowling greens
- Maintenance of play areas (other than play equipment)
- Maintenance of cemeteries
- Winter maintenance activity to Highways, Adult & Children's Services
- Maintenance of highway verges and green spaces vested in other internal clients

In addition to the above, the Parks and Green Spaces service is responsible for the following services, managed and delivered on a District wide basis:

- Highway weed spraying (delivered by an external contract)
- Technical Unit (including management of play equipment repair)
- Events relating to sports and parks (including Bingley Music Live) and development of 'Friends of' groups
- Trees & Woodlands (including highway trees)
- War Memorials
- Control and coordination of the Parks & Green Spaces Fleet





2.2 Managed Facilities in Bradford East

Within the constituency the following main parks are managed and maintained by the service area teams - Peel Park, Bowling Park and Bradford Moor Park.

These parks along with 19 recreational spaces contain 17 equipped play areas, 10 MACA's (Multi Activity Communal Areas) and 3 skate/BMX parks.

Other facilities include 30 Football/Rugby pitches, 10 bowling greens, 5 cricket pitches and 2 tennis courts. The depot also provides services to 11 local schools.

In addition to horticultural works the service is responsible for the upkeep of all the infrastructure (e.g. fences, walls and footpaths) and associated structures within the above sites including 19 pavilions, changing facilities and lodges.

2.3 Review of last year

Last year, throughout the peak activity 'summer' season maintenance teams performed to a high standard resulting in all parks and green spaces being maintained to the specified standard.

In addition to this, all flower beds, hedges and shrub beds met specified standards and through the dedication of both the staff and management retained 'Green Flag' status for Peel Park, Harold Park, Lister Park, Roberts Park, Central Park, Haworth and St Ives Estate.

Once again, consistency proved to be a key factor in the Bradford East area and, even with a change in management mid-way through the year, all the operational targets were met along with providing the additional support to partners and events.

The following new or refurbished facilities have been successfully delivered in the last 12 months:

- Eccleshill Park Play Area Refurbishment section 106 £50k
- New all weather cricket wickets at Myra Shay and Woodhall Park. Approximately £10k each, funding from ECB

2.4 Service delivery update 2016/17

With regard to this year there is very little changed proposed for the way the grounds maintenance service will be carried out or delivered across the district other than the revised specifications for flower beds and hanging baskets – see 3.1.

Officers have continued to engage with partners, such as, Members, colleagues in Neighbourhoods, Friends of Groups and other local action groups, and this has provided benefit to all parties in providing regular updates on service matters and events and also





provides the opportunity for positive dialogue. Some of the positive outcomes achieved are as follows:-

- Assistance and support on the redevelopment of the Jane Binns Memorial Garden in West Bowling. £32k project.
- Continued support of the Friends of Bowling Park and assisting them to receive £50k WREN funding to refurbish areas of the park and play area.
- Continued support and assistance with Greengates Action Group.
- Support for the 'Fresh Start' project in Peel Park

In the coming months, the Technical Unit will be engaged in delivering the following projects:

- Providing assistance to the Friends of Bowling Park with the delivery of the projects as mentioned above.
- Works to the bridge structure in Peel Park.

2.5 Events

The Parks & Green Spaces Service stages and supports a high number of events throughout the year (over 150) in its parks & recreation grounds, some of which are major events such as the prestigious Bingley Music Live festival which is held at Myrtle Park, Bingley each year.

Events planned this year in Bradford East include:

- Fun fair in Peel Park in May
- A firework display in Peel Park in November
- Funfairs in Bradford Moor Park, in April and July
- Eid festival in Bradford Moor Park in July
- 2 Fun Fairs in Eccleshill recreation ground in May and August
- Sky Ride Local in Peel Park in August
- Eccleshill Village Fair The Delph in July
- Fun fair in Bowling Park in June
- Fun Fair in Idle recreation ground in June
- Bradford Park Avenue 5-a-side tournament Apperley Bridge PF in July
- 25 one day play schemes across the district.
- BMX bandits regional race events(3) throughout the Summer Peel Park
- National Cyclo Cross Championships 2 day Event Peel Park in January 2017
- British military fitness runs 2 fitness sessions in Peel Park weekly throughout the year

All the above events create a very large footfall in our parks and green spaces from both the local community and the wider population of the district; indeed, some of the larger events attract people from all over the country.





2.6. Trees & Woodland update

Within recent times the Tree and Woodlands section has been working hard in woodlands and other public open spaces and championing schemes that enable citizens to become actively engaged in managing our public open spaces.

Following the winter floods a river Aire Clean up took place and working with Neighbourhoods we were able to support Idle and Thackley Environment Group and Ward Councillors with their litter pick of the riverbanks. T&W provided 6 and 8 foot long reach litter pickers and the Health and Safety framework for the popular event.

In Esholt: working in partnership with Ward Councillors, members of Esholt Village, Cyclist (Riders and Friends of Esholt Woods) and Yorkshire Water to manage "cycle path" development in the jointly owned woodlands. Ecologically more important areas of woodland have been declared out of bounds and cycle tracks will be removed; tracks in other areas are being mapped and additional signage will be put in place to help all users to enjoy the woods safely and without conflict.

In Buck Wood at Thackley work has been ongoing with the Friends of Buck Wood and local equestrians to develop a permissive bridleway link through the woodland to take horse riders off the highway. Progress was halted when West Yorkshire Archaeological Service registered the prehistoric site as a Scheduled Ancient Monument. The scheduled status of the sites is welcomed as it recognises the endeavour of the Friends of Buck Wood and the historic importance of the site. However, it required the closure of the new bridleway and opening up the existing path to all users. Work is now being undertaken to make sure that all users can access and use the routes safely.

At Moorwell Place, Eccleshill, a plan to end a long running concern about trees adjacent to Moorwell Place was agreed with the residents. Four trees will be removed and five trees planted elsewhere in the recreation ground where they will have space to mature...

Coming up or Ongoing schemes:-

National Citizens Service: during July and August we will be working with young people through the NCS on projects centred on parks and woodlands. This is the first year of involvement of NCS in Bradford. Projects include making "instructional videos" at Esholt and Peel Park for People Can Make a Difference website (www.peoplecanbradforddistrict.org.uk) and footpath restoration in Buck Wood.

3. OTHER CONSIDERATIONS

3.1 Floral Display Review Update – Flower Beds/Hanging Baskets

The Council historically has prepared flower beds and hanging baskets for summer displayed at various street scene, parks and green spaces locations throughout the District and then again in the winter for the flower beds only.

Through the 2015/16 budget setting process the Council made a decision to reduce the





level of funding allocated to this provision which had an effect on the appearance of flower beds and hanging baskets across the District. Hanging basket provision for summer 2016 has been handed across for local areas to fund with no baskets being provided by the department. It was also agreed to reduce the expenditure on flower beds by 80% across the district due to the closure of the central nursery with any future plant requirements being contract grown externally.

There remain a number of beds identified across the District which need to remain planted to prevent claw back of lottery grants and there is also a requirement to provide bedding to a number of graves under the perpetuity planting scheme.

As a starting point the parks team considered each flower bed and RAG rated (Red Amber and Green) them based upon a set of perception criteria to show their priority and then identified a type of treatment proposed for each flower bed based upon the rating and the available resources (See appendix 1).

However, in order to minimise the effect of the necessary saving, committee agreed that officers should consider other options/ideas and these included the following:-

- Grass over the flower beds in low priority areas
- Reduce the size and/or density of planting in some beds
- Continue to plant a very limited number of high profile flower beds
- Introduce planted beds that produce colour all year round with minimal maintenance
- Introduce a community planting and maintenance scheme through a 'friends of the flowers' model
- Use precept charges to support the future cost of flower bed provision in some areas
- Use voluntary sector groups to grow plants to support the planted beds

Members also requested a consultation exercise with various interested user groups which resulted in the following beneficial outcomes for the sites highlighted within 'Appendix 1':

- Consulted and worked with Greengates Action Group and they are now assisting with the Cenotaph flower bed along with the good work they were already doing at the community garden
- Consulted with Members and an action group from Idle & Thackley and have assisted them with planters and formed a working partnership and supplied them with plants
- Assisted colleagues in Neighbourhoods to promote the growth in the Friends of Peel Park group and ongoing development of flower beds within the park
- Worked with colleagues at Bolling Hall Museum to replant a bed with suitable sustainable planting in keeping with the period of the building

It was suggested that the timing of full implementation of the agreed changes to the floral displays across the district would be likely to take place over two winter periods, however, due to early consultation and a concerted staff effort over 90% of the new proposals have been completed this winter/spring, although it is anticipated that further development will continue through the newly formed partnerships in this area.





3.2 Bowling Greens - Update

The Council has agreed savings target from the operation of bowling greens throughout the district for both 2015/16 and 2016/17.

The original proposal was for maintenance savings to be achieved through a 'Community Club' model where each club would maintain the greens through their own members (e.g. mow their own greens). This option is still available to the clubs, however it was not taken up during 2015/16, but might be adopted in 2016/17 by some clubs. It will be for the clubs to determine if this is the way they wish to progress.

On the basis that all clubs continue to take the Council Services, we have agreed to step up the annual charges in line with the savings targets of £25k in 2015/16 and an additional £25K in 2016/17.

All clubs collected, recorded and paid £15 per player in 2015/16 under a mutually agreed method. A single invoice to clubs was issued in early August 2015 to an agreed sum representing all the 'pay per player' contributions at each club.

The Council will continue to set the fees for a 'pay per player' model and continue to develop the 'Community Club' model with any club that wishes to investigate that option further.

The 'pay per player' model will be £25 per player in 2016/17; the latter will be invoiced in early April 2016 to coincide with the start of the bowls season.

3.3 Community Asset Transfers (CATS) – Town & Parish Councils

Whilst the Service continues to work with colleagues on a number of individual CATs, predominantly around sports pitches/facilities, there is a growing interest from Town and Parish Council's in making applications covering assets across a number of different services. The most current application, not within East, includes buildings from both theatres and libraries together with the vast majority of the green spaces in the parish, together with the management and horticultural maintenance of the latter.

A senior officer group is currently considering the councils response to such applications with the intention of selecting one or more as pilot schemes to allow a protocol to be developed to inform the Council's future approach

4. FINANCIAL & RESOURCE APPRAISAL

- 4.1.1 The Parks and Green Spaces Service has been given savings targets for both the current year and also for 2016/17 financial year.
- 4.1.2 The savings will be challenging to achieve in year, but work has commenced to deliver the saving and minimise the impact as far as possible.

A summary of the savings to be achieved is as follows:





Parks and Green Spaces Savings Targets	2015/16	2016/17
	(K)	(K)
Review the workforce to reflect seasonal variations	65	85
Management Restructure	100	0
Bowling Greens	25	25
Achieve 100% of events at zero cost	25	50
Reduce floral displays and close the nursery	150	50
Total Savings	365	210

5. RISK MANAGEMENT AND GOVERNANCE ISSUES

The financial risks posed are limited by the nature of the expenditure delegated. However, there is potential to reduce efficiency and overall quality of the service in specific areas if any proposed change is not considered for the wider implications. It will be important to establish a financial governance regime to devise and ensure sound stewardship of the limited resources available. This is work in progress and must be in place to support effective devolution.

6. LEGAL APPRAISAL

6.1 The contents of this report are in accordance with the decisions of the Executive on 9 October 2012 and 16 April 2013.

7. OTHER IMPLICATIONS

7.1 EQUALITY & DIVERSITY

Area Committee decisions will need to be made in line with Equal Rights legislation. This will require Area Committees to assess the potential equality impact of any decisions they make.

7.2 SUSTAINABILITY IMPLICATIONS

Increased local decision making has the potential to create more sustainable solutions to local issues. The proposal to move to permanently planted flower beds is more sustainable for both economic and environmental reasons.

7.3 GREENHOUSE GAS EMISSIONS IMPACTS

The Parks and Green Spaces service provides a pro-active approach in the reduction of greenhouse gas emissions through the local deployment of its maintenance teams. Teams are based in areas in an effort to reduce travelling times with its fleet/plant resulting in reduced fuel consumption. In addition to this parks and recreation grounds/trees/woodlands provide communities with 'green lungs' which can naturally assist with the filtering of polluted air.





7.4 COMMUNITY SAFETY IMPLICATIONS

There are no Community Safety Implications arising from this report.

7.5 HUMAN RIGHTS ACT

There are no Human Rights Act implications arising from this report.

7.6 TRADE UNION

Trade Unions at all levels are engaged in consultation over the proposals included in this report.

7.7 WARD IMPLICATIONS

The information in this report is relevant to all Wards in the area.

Increased devolution of the services will allow the Area Committee to further address local priorities for those services within wards.

8. NOT FOR PUBLICATION DOCUMENTS

None

9. OPTIONS

Members are asked to consider the content of this report and in particular to offer comment on the way the service engaged with other user groups to achieve a satisfactory outcome in relation to the proposed flower bed proposals.

10. RECOMMENDATIONS

That Bradford East Area Committee:

- 1 Note the content of this report and in particular:
 - The bowls club agreement.
 - The outcome following consultation around the flower bed provision.

11. APPENDICES

Flower Bed reclassification proposal (Appendix 1)

12. BACKGROUND DOCUMENTS

None





Appendix 1:- Bradford East Flower Bed Proposals

Location	Indicative Current Number of Plants	Proposals
		Reduce size and use permanent
Bolling Hall Museum	300	planting
		Reduce scale and use permanent
Bowling Cemetery	850	planting
		Reduce scale and use permanent
Greengates Cenotaph	1775	planting
		Reduce scale and use permanent
Peel Park	7500	planting
Industrial Museum	120	Remove
Whiteoak Hostel	120	Remove







Report of the Strategic Director, Regeneration to the meeting of Bradford East Area Committee to be held on 21 July 2016

Subject:

Annual update on Road Safety in Bradford East

Summary statement:

This report seeks to update members on current casualty levels and trends in Bradford East and on the Road Safety education, training and publicity initiatives aimed at reducing these casualties.

Mike Cowlam Strategic Director Regeneration

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Partnership Manager Phone: 01274 437409

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Portfolio:

Regeneration, Planning & Transport

Overview & Scrutiny Area:

Environment and Waste Management





1. SUMMARY

1.1 This report seeks to update members on current casualty levels and trends in Bradford East and on the Road Safety education, training and publicity initiatives aimed at reducing these casualties.

2. BACKGROUND

- 2.1 A report on proposals for the devolution of Road Safety funding was considered by the Bradford East Area Committee on 22 November 2012. At the meeting members resolved to support an evidence based approach to determine Road Safety priorities. It was also resolved to present an annual 'State of the Nation' style report detailing casualty numbers/trends and details of ongoing and proposed road safety education, training and publicity initiatives to the Area Committee.
- 2.2 The West Yorkshire Local Transport Plan has set a target to reduce the number of fatal and serious road casualties in West Yorkshire by 50% by 2026. This reduction target uses the 2005 2009 average figure as a baseline. For the Bradford district this equates to a reduction from 248 to 124 casualties.
- 2.3 A 'Road Casualties' report is published annually. Based on Police Road Traffic Collision records the report identifies casualty reduction priorities for the District. This report takes into account the most recent full year data available, i.e. 2015, and trends in comparison to preceding years.
- 2.4 In 2015 there was an overall decrease in casualties in the Bradford District and the long term downward trend has been maintained. This mirrors the long term downward trend for West Yorkshire. Appendix 1 shows the present position for the Bradford District.
- 2.5 In Bradford East there was an overall increase in casualties but, as with the District, the long term trend is downward. Appendix 2 shows the present position for Bradford East.
- 2.6 Public Health (PH) now provides financial support for the Road Safety Team. An Inter Departmental Agreement has been agreed linking the Road Safety Team programme with PH outcomes which include; killed and serious injuries, hospital admissions caused by unintentional injury, infant mortality and mortality rate from causes considered preventable.
- 2.7 The Road Safety Team operates on a district wide basis. Staff and financial resources are allocated to education, training and publicity programmes based on priorities identified for greatest impact on casualty reduction. Between August 2015 and July 2016 the team delivered the programmes set out in Appendix 3. These programmes are highlighted in the Bradford Metropolitan District Road Safety Plan, which is supported by the Area Committees.





Bradford East Area Committee

2.8 Car occupants account for the highest number of casualties and are targeted through district wide publicity campaigns and enforcement. Education and training initiatives, delivered at local level, target the 0-19 age group through work with schools, other educational establishments, youth organisations, multi-agency partnerships and Area Coordinator teams.

3. OTHER CONSIDERATIONS

Children's Services Overview & Scrutiny Committee

- 3.1 A resolution from the Bradford West Area Committee on 16 September 2015 requested that the Annual Road Safety report be referred to the Children's Services Overview & Scrutiny Committee to discuss limited school engagement with the Road Safety Team in Bradford West and across the district.
- 3.2 The Road Safety Report provides a record of activity in schools in the latest academic year, however, it would not be expected that the team would visit a school every academic year. A two year rotation is more viable given the delivery capacity of the team in relation to the size of the Bradford District.
- 3.3 The team effectively provides a 3 tier district wide service. The first tier is the priority ward work, where the schools in the eight Bradford wards with the highest levels of child casualties are specifically targeted. The second tier is the offer of presentations delivered by the team or Theatre Company which are booked in on a first come first served basis. The basic level of service includes the provision of resources and information for all schools across the district to work with and distribute but does not necessitate the presence of a road safety officer to deliver.
- 3.4 This was the subject of a report to the Children's Services Overview & Scrutiny Committee on 10 November 2015 where it was resolved that:
 - (i) That the Strategic Director, Children's Services be requested to ensure that schools in priority areas (based on child casualty rates) continue to engage with the Road Safety team.
 - (ii) That the Strategic Director, Children's Services be requested to contact all school Governing Bodies to ensure that they engage with the Road Safety Team.
 - (iii) That the Strategic Director, Regeneration be requested to modify the format for presenting road safety activities in schools within the Annual Road Safety report to reflect the more realistic 2 year rotation system and priority ward considerations. This information is set out in Appendix 4.

Activities in Bradford East during 2015 - 2016

3.5 In Bradford East activities in primary schools focused on pedestrian safety sessions and practical pedestrian training for Year 3. There was a strong take up of Theatre in Education performances by secondary schools for Year 7 which addressed pedestrian safety.





- 3.6 In 2016 2017 the team will continue to address key issues in Bradford East identified from the Annual Road Casualties Report, through the activities outlined in Appendix 3.
- 3.7 Given the relatively small data set for user and demographic groups for individual constituencies, district wide casualty data is more generally used to inform some intervention priorities.
- 3.8 The West Yorkshire Safer Roads Delivery Group, which comprises of Road Safety Officers from each district, the police and Fire and Rescue, delivers regional road safety campaigns which are data led. Analysis of casualties and causation factors continues to highlight the vulnerability of 9 -12 year old pedestrians with failure to look properly being a major contributory factor. The group address this through Theatre in Education, targeting year 7 students.
- 3.9 A Project Officer, jointly funded by the West Yorkshire Local Authorities, operates at West Yorkshire level to address cycling and motorcycling issues. The officer's activities are outlined in Appendix 3.

Safer Roads schemes

3.10 The Traffic & Highways Area Teams deliver a programme of Safer Roads engineering measures such as traffic calming, pedestrian and cycle facilities, speed limit reductions and parking management. These schemes are funded through the Local Transport Plan and are largely evidence-based to ensure best value in terms of casualty reduction. The Safer Roads schemes programmes are the subject of separate reports to the Area Committees.

4. FINANCIAL & RESOURCE APPRAISAL

4.1 The Road Safety budget allocation for education, training and publicity resources for 2016/17 is £32,800. This also covers contributions to wider West Yorkshire and Yorkshire and Humber campaigns and initiatives that have an impact on the Bradford District.

5. RISK MANAGEMENT AND GOVERNANCE ISSUES

- 5.1 Budget spend on Road Safety is currently prioritised against overall district casualty reduction priorities which are based on analysis of statistical data relating to road casualties. This analysis, underpinned by the District Road Safety Plan priorities, is used to establish key themes of a district based approach for the following 12 month period. It is anticipated that a failure to maintain this approach would have a detrimental effect on future casualty prevention/reduction.
- 5.2 Without continued strategic use of resources the ability of the Council to achieve value for money through procurement savings as well as participating in partnership working on West Yorkshire and Yorkshire and Humber campaigns, initiatives and events would be at risk.





6. LEGAL APPRAISAL

6.1 The ongoing activities of the Road Safety team contribute to the Council's duties under the Road Traffic Act 1988.

7. OTHER IMPLICATIONS

7.1 EQUALITY & DIVERSITY

The Road Safety Team provides a diverse range of road safety programmes and activities that engage with individuals from across the Bradford East area.

7.2 SUSTAINABILITY IMPLICATIONS

Improvements in road safety conditions encourage a shift to more sustainable transport modes.

7.3 GREENHOUSE GAS EMISSIONS IMPACTS

Any increases in walking, cycling or public transport use encouraged by road safety improvements would have a positive impact on reducing Greenhouse Gas emissions.

7.4 COMMUNITY SAFETY IMPLICATIONS

The work of the Road Safety team contributes towards improving community safety in the following areas:

- Drivers and passengers speed, seatbelt wearing
- Pedestrian safety
- Vulnerable road users: children, cyclists; and motorcyclists
- Safety around schools

7.5 HUMAN RIGHTS ACT

None

7.6 TRADE UNION

None

7.7 WARD IMPLICATIONS

The information in this report is relevant to all wards.

7.8 AREA COMMITTEE ACTION PLAN IMPLICATIONS

Road Safety Team activities contribute to the Safer Communities priorities within the Bradford East Area Committee Action Plan. Through education, training, publicity and partnership working with other agencies and local people, the Road Safety Team address safer and responsible driving and parking issues particularly around schools.





8. NOT FOR PUBLICATION DOCUMENTS

8.1 None

9. OPTIONS

9.1 That the Bradford East Area Committee identifies additional priority areas that could be addressed by the Road Safety team as part of their annual programme.

10. RECOMMENDATIONS

- 10.1 That the Bradford East Area Committee notes the information in respect of casualty trends and Road Safety activities in Bradford East.
- 10.2 That the Bradford East Area Committee continues to support the evidence based approach to determine Road Safety priorities.

11. APPENDICES

- 11.1 Appendix 1 Road Casualties Bradford District 2010 to 2015
- 11.2 Appendix 2 Road Casualties Area Committee: Bradford East 2010 to 2015
- 11.3 Appendix 3 Road Safety Education Training and Publicity Programmes
- 11.4 Appendix 4 Engagement with schools by ward

12. BACKGROUND DOCUMENTS

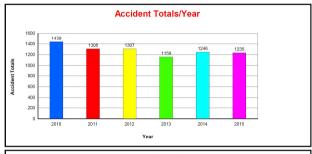
12.1 Devolution Report

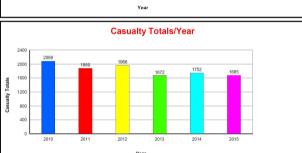


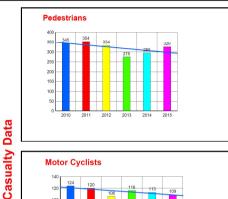


Bradford District. RTC between 2010 and 2015. Run on 17.05.2016

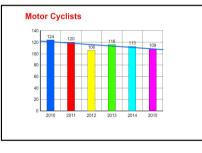
Accident Year <= 2015 AND Local Authority = E08000032











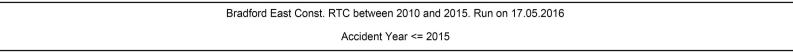


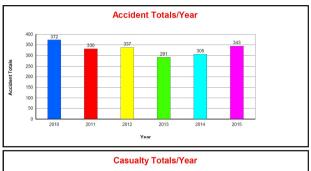
Acc	2010	2011	2012	2013	2014	2015	Total
Fatal	10	12	13	10	14	7	66
Serious	177	197	193	168	174	169	1078
Slight	1252	1099	1101	981	1058	1059	6550
Damage	0	0	0	0	0	0	0
Total	1439	1308	1307	1159	1246	1235	7694
Cas	2010	2011	2012	2013	2014	2015	Total
Fatal	10	12	15	13	15	7	72
Serious	198	204	206	177	190	181	1156
Slight	1881	1664	1745	1482	1547	1497	9816
Total	2089	1880	1966	1672	1752	1685	11044

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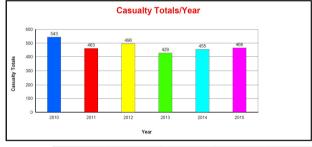




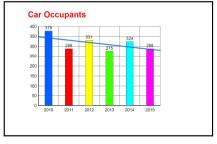












Acc	2010	2011	2012	2013	2014	2015	Total
Fatal	1	4	0	1	2	3	11
Serious	39	51	51	44	47	44	276
Slight	332	275	286	246	256	296	1691
Damage	0	0	0	0	0	0	0
Total	372	330	337	291	305	343	1978
Cas	2010	2011	2012	2013	2014	2015	Total
Fatal	1	4	0	1	2	3	11
Serious	40	55	51	45	55	49	295
Slight	502	404	445	383	398	414	2546
Total	543	463	496	429	455	466	2852

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ROAD SAFETY EDUCATION TRAINING AND PUBLICITY PROGRAMMES

Resources

- Starting School and Transition
- School Gate Parking information, banners and boards
- Be Bright Be Seen (Early years centres, schools, Mosques and Madrassas)
- Teddy Takes a Tumble Packs Annual
- 'Getting around safely together' road safety book Annual circulation through Health Visitors
- Information for Mosques and Madrassas

Early Years and Primary School

- Childrens Centres/Nursery/Reception Getting to school safely story
- Childrens Centres/Nursery/Reception Teddy Takes a Tumble story and Role Play
- Year 1 and 2 Role Play
- Year 3 Pedestrian Training Practical on road skills
- Year 3 and 4 Role Play 'It's Your Choice (pedestrian safety)
- Year 5 and 6 Tom's Accident
- In Car Safety Years 1 6
- Cycling Training
- Parent/Carer Sessions
- Car Seat Checks and information sessions

Secondary School

- Year 7 Theatre in Education (Pedestrian Distractions)
- Year 12/13 First Car Resource

Publicity

Drivers, passengers, adult cyclists, motorcyclists and pedestrians are targeted through publicity activities. Press releases, advertising on buses, radio, JC Decaux boards, and leaflets are used to put out key messages related to seat belt wearing, speed, the use of mobile phones, drink and drug driving, distractions and awareness of other road users.

The team work with the other West Yorkshire and Yorkshire and Humber authorities on publicity campaigns and support the Governments 'Think' campaigns.

'Failure to Look' - targets all road users and is an ongoing campaign from the West Yorkshire Safer Roads Delivery Group encouraging all road users to share the roads safely and to look out for each other.

West Yorkshire Project Officer





- Tour de Yorkshire The smartphone app created for the Grand Depart and 1st Tour de Yorkshire, the Cycle Yorkshire: Ride the Routes is now available on the web. This allows easier access to users wishing to access the information, videos providing tips and techniques useful for safe riding in rural areas. (http://www.ridetheroutes.co.uk/)
- Exchanging Places These events aim to give vulnerable road users an insight into the visibility issues drivers of large vehicles experience.
- Look Out Campaign The latest phase of the campaign targeted drivers encouraging them to look out for cyclists, especially when pulling in or out of minor roads.
- Cycle Tips A campaign run with Go:Cycling and CTC (CyclingUK) utilising street media, bus backs and radio adverts to inform drivers and cyclists about best practice, such as road positioning, advanced stop lines, opening doors, and giving cyclists adequate space.
- **Be Bright, Be Seen** The campaign ran throughout the winter encouraging cyclists to make themselves visible especially during the darker winter months. Some events were successfully hosted alongside West Yorkshire Fire Service
- **Driver CPC** (Certificate of professional competence) Working with CityConnect and fleet training providers initial steps have been made to develop practical cycling elements in CPC courses. The first courses should be available this summer/autumn.

National and Local Partnership Events and Initiatives

- Child Safety Week
- Brake Road Safety Week
- Stav Safe
- Positive Lifestyle
- Summer Holiday Programmes
- Area Coordinator Team Initiatives
- Multi Agency Events and Health Fairs
- Drivers Awareness Courses
- NHS Wheelchair Tests
- Adoption and Fostering Car Seat Training Sessions





	Engagement with schools by word
	Engagement with schools by ward
1	CITY (West) All Saints CE PS, Copthorne PS, Farnham PS, Horton Grange PS, Princeville PS, St William's RC PS, St
	Joseph's RC PS, Princeville CC, Dixons Music PS, Dixons Trinity Academy
2	MANNINGHAM (West)
_	Abbey Green Nursery & Children's Centre, Midland Road Nursery & Children's Centre, Atlas PS, Green
	Lane PS, Iqra PS, Miriam Lord PS, Springwood PS, Westbourne PS, Rainbow PS, St Joseph's Catholic
	College, Oasis Academy Lister Park, Bradford Grammar
3	BOLTON AND UNDERCLIFFE (East)
	Wellington PS, Swain House PS, Grove House PS, Poplars Farm PS, Peel Park PS, St Francis RC PS, Hanson
	Upper, Feversham College
	BRADFORD MOOR (East)
	Dixons Marchbank Academy, Killinghall PS, St Mary's & St Peter's Catholic, Thornbury PS, Lapage PS,
	Delius Special, Feversham PS, Laisterdyke Business & Enterprise College
5	LITTLE HORTON (East)
	Bankfoot PS, Newby PS, Horton Park PS, Marshfield PS, St Stephen's CE PS, Bowling Park (New Cross
	St) Crystal Gardens (Greave St), Eternal Light, The Fountain, Canterbury Nursery School & CC, Burnett
	Field's CC, Dixons City Academy
6	TOLLER (West)
	Lilycroft Nursery, Girlington PS, Lilycroft PS, Lister PS, Margaret McMillan PS, St Cuthbert & The First Martyr's Catholic PS, St Philip's CE PS, Whetley PS, St Edmunds Nursery & Children's Centre, Farcliffe &
	Lilycroft Children & Family Centre
7	GREAT HORTON (South)
′	Brackenhill PS, Hollingwood PS, Lidget Green PS, Southmere PS, St Oswald's CE PS, Grange Technology
	College, Southfield Grange (Specialist), Dixons Kings Academy
8	BOWLING AND BARKEREND (East)
	Bowling Park (Usher St) PS, Byron PS, Barkerend PS, Lower Fields PS, Carlton Bolling College, Olive,
	Bradford Academy, Barkerend CC, Fearnville PS, Westminster CE PS, Oastler Special, The Children's
	Place Day Nursery
9	KEIGHLEY CENTRAL (Keighley)
	Eastwood PS, Holycroft PS, Keighley St Andrew's CE PS, St Anne's RC PS, St Joseph's RC PS, Victoria PS,
	The Holy Family Catholic, University Academy Keighley, Keighley College
10	TONG (South)
	Carrwood PS, Knowleswood PS, Newhall PS, Ryecroft PS, St Columba's RC PS, St John's CE PS,
11	Woodlands CE PS, Tong High
11	HEATON (West) Frizinghall PS, Heaton PS (Last in Feb '13), Heaton St Barnabas CE PS, Lady Royd Prep School, Bradford
	Girls Grammar (KS1&2), Bradford Girls Grammar (KS3&4), Belle Vue Boys, Belle Vue Girls (Booked but
	cancelled), St Bede's Catholic Grammar, Chellow Heights Special, The Children's Place Day Nursery
	Heaton
12	WIBSEY (South)
	St Matthew's CE PS, St Paul's CE PS, St Winefride's RC PS, Wibsey PS
	CLAYTON AND FAIRWEATHER GREEN (West)
	Clayton CE PS, Clayton Village PS, Crossley Hall PS, St Anthony's RC PS, Dixons Allerton Academy,
	Bradford Central PRU





Bradford Fast Area Committee

	Bradford East Area Committee
	ECCLESHILL (East)
	Holybrook PS, Our Lady & St Brendan's RC PS, St Luke's CE PS, Fagley PS, St Clare's RC PS, Fagley CC,
	Gateway CC
	KEIGHLEY WEST (Keighley)
	Ingrow PS, Laycock PS, Merlin Top PS, Nessfield PS, Our Lady of Victories RC PS, Worth Valley PS,
	Rainbow CC, Oakbank
16	ROYDS (South)
	Farfield, Hill Top CE PS, Reevy Hill PS, Woodside PS, Buttershaw Business & Enterprise College
17	IDLE AND THACKLEY (East)
	Greengates PS, Parkland PS, Thorpe PS, Thackley PS, Blakehill PS, Idle CE PS, Immanuel College, Ellar
	Carr PRU, Parkland CC
	THORNTON & ALLERTON (West)
	Allerton PS, Keelham PS, Ley Top PS (Last in June '12), Sandy Lane PS, St James' Church PS, St Matthew's
	RC PS, Thornton PS, Thornton Grammar
19	BINGLEY RURAL (Shipley)
	Cottingley Village PS (Last in May '13), Cullingworth Village PS, Denholme PS (Last in September '12),
	Harden PS, Wilsden PS, Beckfoot, Samuel Lister, Parkside
	SHIPLEY (Shipley)
	Hirst Wood Nursery, Glenaire PS, Saltaire PS, Shipley CE PS, St Walburgas RC PS, Wycliffe CE PS, Titus
	Salt, Bradford Central PRU, Tracks PRU
	WINDHILL & WROSE (Shipley)
	High Crags PS, Low Ash PS, Christchurch Academy, Owlet Children & Family Centre, Bradford Christian
	School, St Anthony's RC PS
22	CRAVEN (Keighley)
	Addingham PS, Aire View Infant, Eastburn J&I, Hothfield Junior, Steeton PS, Daisy Chain CC
	WYKE (South)
	Low Moor CE PS, Shirley Manor PS, Worthinghead PS, Appleton Academy (Primary), Appleton Academy
24	(Secondary), Wyke Children's Centre BINGLEY (Shipley)
24	Crossflatts PS, Eldwick PS, Myrtle Park PS, Priestthorpe PS, St Joseph's RC PS, Trinity All Saints CE PS,
	Bingley Grammar
	ILKLEY (Keighley)
	All Saints CE PS, Ashlands PS, Ben Rhydding PS, The Sacred Heart RC PS (Last March 2013), Ghyll Royd,
	Ilkley Grammar (Last July 2013)
26	BAILDON (Shipley)
	Baildon CE PS, Hoyle Court PS, Sandal PS
	KEIGHLEY EAST (Keighley)
	Strong Close Nursery &CC, East Morton CE PS, Long Lee PS, Parkwood PS, Riddlesden St Mary's CE PS
	QUEENSBURY (South)
	Foxhill PS, Home Farm PS, Russell Hall PS, Shibden Head PS, St John the Evangelist RC PS, Stocks Lane PS,
	Queensbury
29	WHARFEDALE (Shipley)
	Burley & Woodhead CE PS, Burley Oaks PS, Menston PS
30	WORTH VALLEY (Keighley)
	Haworth PS, Lees PS, Oldfield PS, Oxenhope CE PS, Stanbury PS, Oakworth PS
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